

REPORT TO	ON
CABINET	13 November 2019



TITLE	PORTFOLIO	REPORT OF
Youth support programme	Deputy Leader and Cabinet Member (Health, Wellbeing and Leisure)	Director of Neighbourhoods and Development

Is this report a KEY DECISION (i.e. more than £100,000 or impacting on more than 2 Borough wards?)	Yes
Is this report on the Statutory Cabinet Forward Plan ?	Yes
Is the request outside the policy and budgetary framework and therefore subject to confirmation at full Council?	No
Is this report confidential?	No

PURPOSE OF THE REPORT

1. This report sets out a programme of proposed activity to support targeted groups of young people within South Ribble. The report proposes how the programmes of activity will be set up and costed for an initial period of two years. This report will also show how the proposed initiative is part of a wider programme of support to vulnerable groups using physical, social and mental wellbeing activity as a catalyst led by our sports development and leisure service teams supported by the community involvements team to improve health and well-being along with reducing anti-social behaviour in targeted communities.

PORTFOLIO RECOMMENDATIONS

2. That Cabinet will support the implementation of a pilot two year costed programme of youth activities and initiatives as outlined in this report to fund activities that effectively tackle crime and disorder.
3. That Cabinet support the creation of a new 2 year fixed term post of Youth support Officer to lead the new programme. The post will be filled through a secondment process.
4. That Cabinet support that the development of the Youth programme is done in partnership with our Community Safety Partners and South Ribble Partnership to ensure sustainability and long-term measurable outcomes are achieved for individuals, groups and local communities within targeted areas of South Ribble.
5. Cabinet authorise revenue expenditure on this scheme over a 2 year period up to the overall budget value of £120,000 in year 1 and second year revenue cost of £85,000 funded from the Sports Development reserve budget for the two years of the initial project.

REASONS FOR THE DECISION

6. The reason for this report is to bring forward a tangible programme of activity, working with our Community Safety Partners to look at how we can fund activities that effectively tackle crime and disorder. This is a key part of our Corporate Plan to ensure our residents can live in a place where they can be happy, healthy and safe. Where we see poverty, we will tackle it, where we see poor health we will offer opportunities for wellness, and where people want to learn and develop we will do what we can to provide opportunities to grow.

CORPORATE OUTCOMES

7. The report relates to the following corporate priorities:

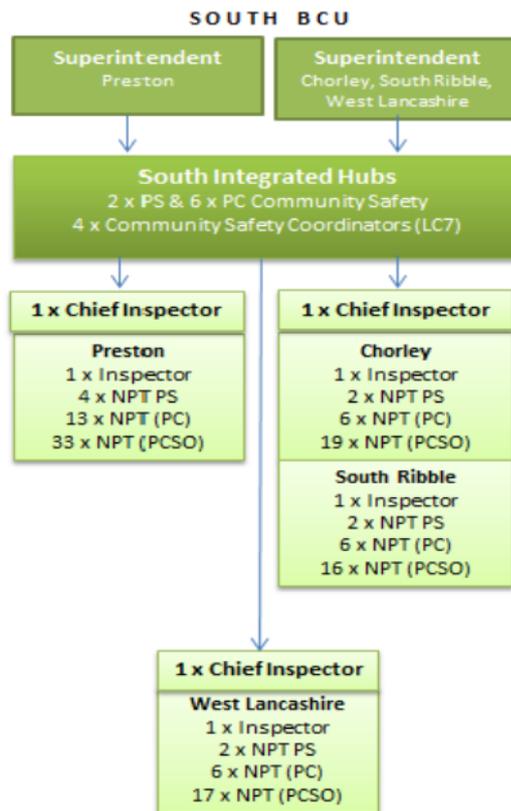
Excellence, Investment and Financial Sustainability	
Health, Wellbeing and Safety	x
Place, Homes and Environment	

Projects relating to People in the Corporate Plan:

Our People and Communities	x
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BACKGROUND TO THE REPORT

8. Historically South Ribble Borough Council used to provide financial support to the police for the provision of Police Support Community Officers (PCSO'S). Over the last few years due to budget pressures this support was gradually reduced and has now stopped. Under the new administration there is an aspiration to look at new ways of supporting local communities to combat low level crime and anti-social behaviour, at the same time as looking to support groups in the improvement of their Health and Mental well-being and encouraging the adoption of healthy lifestyles.
9. The adoption of a new approach is supported by the local police who are always looking at new ways of reducing anti-social behaviour and low level crime. The newly adopted revised Corporate Plan has the improvement of Health, Wellbeing and Safety and improving the lives of our people and communities as top priorities and desired outcomes for the Council over the next 4 years. The proposals outlined below represent a key intervention as to how the Council can influence and make real measurable progress against these desired outcomes.
10. South Ribble is one of the safest places to live in Lancashire. South Ribble Borough Council is key to working in partnership with other key agencies to maintain safe communities. The Crime and Disorder Act 1998 (s.17) states that the local authority exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent,
 - (a) crime and disorder in an area (including anti-social and other behaviour adversely affecting the local environment);
 - (b) the misuse of drugs, alcohol and other substances in an area; and
 - (c) re-offending in an area.
11. This proposal will meet the aims of the Corporate Plan and additionally, will support key partners to provide a public health focused response, with the addition of the proposed diversionary and educational activities.
12. Historically South Ribble Council provided an annual financial contribution of £44k, to Lancashire Constabulary towards the provision of Police Community Support Officers (PCSO'S). Budget decisions resulted in this financial contribution ceasing for the financial year 2017/18.
13. The Council aspires towards new ways to reduce crime and disorder, including supporting local communities to combat low level crime and anti-social behaviour, at the same time as looking to support groups in the improvement of their Health and Mental well-being and encouraging the adoption of healthy lifestyles. The adoption of an innovative approach to addressing local issues has the support of the South Ribble Chief Inspector.
14. Lancashire Constabulary, have recently remodelled their Neighbourhood Policing Teams to meet current demands with the ambition to 'keep people safe and feeling safe' (See figure.1) enabling Constables, with the support of PCSOs, to build positive relationships within their areas and provide a problem oriented partnership approach to address local issues. The model has also been supplemented with the addition of four constables who will be responsible for **providing an early targeted response in order** to disrupt and prevent escalation of an emerging issue.
15. Figure 1.



16. Knife crime has been a focus of attention both nationally and unusually within South Ribble over the last 12 months. A recent BBC report has published data, based on freedom of information requests to police forces in England and Wales. The data implies that knife crime has doubled in Lancashire in the last five years with Blackpool highlighted as an area of concern with 14.3 knife crimes per 10000 population, compared to South Ribble with one of the lowest in Lancashire with four per 10000 population. This information should be considered in the context of, improved identification and reporting will be contributory to the rise in recorded crime.

17. Early intervention is key, the development of the Violent Reduction Unit (VRU) for Lancashire, is advocating the World Health Organisations recommendation for a public health approach to be taken in regards to an early action approach to serious violent crime. This will entail a tactic which includes, working with and for communities; looking to offer young people a way out; creating both short and long term solutions. It is anticipated that the VRU will reduce hospital admissions; reduce under 25s non domestic homicides, reduce serious violence in public spaces and will focus on reducing knife crime against young people.

18. Education for both professionals and communities is fundamental in early action approach to strengthening community cohesion and keeping our communities safer. It is inevitable that victims of child sexual abuse, criminal exploitation, domestic abuse and those who may develop of extreme ideologies are likely to have been groomed. Early intervention begins with education, particularly, in regards to use of technology, identifying the signs, and knowing how and where to report concerns. Therefore education and awareness raising that meets equality and diversity requirements, should also be a consideration for mental health, wellbeing and safety of our communities.

19. Examples of an early intervention approach is demonstrated by the Neighbour Team Policing Model and the South Ribble Integrated Team (SRIT) of which SRBC is a key contributor. SRIT, is an early action and partnership approach to supporting members of our communities, enabling them to thrive, live a healthier life and make informed choices to have ambition and divert from the potential of criminality. As SRIT is building momentum there is an identified need for a dedicated coordinator of referrals, information sharing and strengthening partnership cooperation which could be considered as part of this project.

PROPOSALS (e.g. RATIONALE, DETAIL, FINANCIAL, PROCUREMENT)

20. Participation in positive activity opportunities can change lives and strengthen communities for the better. A community project commissioned by the Community Safety Partnership was delivered in the Kingsfold area over the summer (2019) resulting in a significant reduction in anti-social behaviour. This project vision is to; increase the positive activity offer available to young people in their local area, with a specific emphasis on early interventions and diverting young people away from anti-social behaviour and crime.
21. It is suggested that the project is supported to meet emerging concerns but also has a directive to maintain the stability of the Kingsfold area and be afforded targeted resources. Additionally, Leyland Town Centre / Churchill way, which is also a known hotspot for antisocial behaviour, should also attract the same focus.
22. The project aims to:
- Link to the South Ribble Corporate Plan priorities notably ensure our residents can live in a place where they can be happy, healthy and safe.
 - Use local youth insight data and consult with young people and communities locally to enable the 'voice of the child' to be considered prior to any commission.
 - Consult with partner organisations such as SRIT, Community Safety Partnership, and community groups on a holistic approach to developing local programmes.
 - Ensure delivery is coordinated and delivered by accountable and qualified staff.
 - Ensure the new youth programme has sustainable outcomes, allowing participants access to additional opportunities provided by partner organisations
 - Ensure accessibility to all, whilst also providing opportunities to work with more targeted individuals and groups through intervention and referral.
 - Ensure provision of quality, fun, low cost activity in a safe environment, which encourages lifelong behaviour change.

23. It is important to note that this proposed project is part of a wider programme of activities led by our Sports Development and Leisure teams. It is planned that the new seconded post holder in the role identified in the recommendations above, will use a base at Northbrook school to connect new activities with existing initiatives in the Northbrook and Seven Stars area.

24. The project will initially focus on the following main objectives in consultation with the Community Safety Partnership:

- Create a dynamic programme of high quality, low cost sport, wellbeing and positive activity youth and community intervention, delivered in hotspot areas during the school holidays, summer months and evening times.
- Work with key partners and community groups to create an integrated intervention programme of positive activity sessions that will complement a wider range of support services provided by partners. These will be targeted at young people and others who may be at risk of offending or causing anti-social behaviour.
- Identify, promote and develop safe spaces where young people can engage in positive activities independently or with friends and family.
- Provide support to local groups and individuals that want to create new opportunities for young people to engage in positive activity.
- Establish a South Ribble Leadership and Volunteering Academy that will recruit and train local young people aged 16-24 yrs. to be able to assist in the delivery of activities for young people across the borough.

25. Each area of work will establish its own set of outcomes and performance indicators. They will be designed to contribute towards the following core outcomes as well as complementing key outcomes highlighted in the South Ribble Council corporate plan

- Targeting local 'hotspots' with attractive and positive activities for young people.
- Provide young people with coping strategies so that they are more resilient and better able to resist pressure to take part in harmful or anti-social behaviour.
- Strengthen community cohesion with social and project inclusion, education and accessibility.
- Increasing young people's self-esteem, organisational and social skills.
- Providing positive role models for young people and communities through the service providers and local organisers.
- Decreasing the perception, worry and fear of crime and anti-social behaviour amongst the community through education.
- Providing employment opportunities either directly through qualifications leading to sports coaching or volunteering opportunities or signposting to other services

- Empowering local individuals and community clubs to be able to provide sustainable ongoing activities

26. It is planned that the proposed project will connect the new community safety programme with the Council's Leisure facilities through increasing access and reducing cost. This will be done in partnership with our Leisure Operator partner Serco. Furthermore, where joint working provides other cost saving opportunities, these too will be explored.
27. As part of a holistic approach to Health and Mental Well-being activity we are planning that links are also made between the new youth programme of activities and a planned programme of activity being developed at Leyland Leisure Centre which will focus on the over 60's recovering from a variety of conditions who will be referred for rehabilitation using specialised equipment in a social setting. It is proposed that the youth programme will support this initiative through provision of voluntary support opportunities for young people.
28. The full community programme proposal is attached to this Cabinet report as Appendix 1.

CONSULTATION CARRIED OUT AND OUTCOME OF CONSULTATION

29. See above analysis

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

30. The Council could choose to do nothing in this area of work. There is no statutory duty to provide programmes of activity to young people. However, The Crime and Disorder Act 1998 (s.17) states that local authorities exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, (a) crime and disorder in its area (including anti-social and other behaviour adversely affecting the local environment); and (b) the misuse of drugs, alcohol and other substances in its area; (c) re-offending in its area.
31. If the option of do nothing was agreed, progress against corporate plan will be jeopardised.
32. The Council could choose to financially invest in PCSO'S. However in consultation with the local Neighbourhood Chief Inspector, there is an appetite for the council to provide an offer which supports the police and local communities in improving Health and well-being outcomes and addressing anti-social behaviour.

FINANCIAL IMPLICATIONS

The proposed costs of the project are set out in the table below.

Project Area	Detail	Cost
Staffing	Full time project coordinator Full time community sport apprentice Increase 4 members of sports development service to full time contracts to provide the capacity to support the overall programme of activities. Casual staff budget provision to fill gaps	£70,000

Facility Hire	Contribution to the costs of Northbrook rental along with the School , holiday provision, leisure centre hire	£10,000
Support to local Organisations	Provision of funding to local clubs to provide additional opportunities	£5,000
	Total estimated annual costs	£85,000
Marketing/Coms	Production of branding , website , booking systems (One off)	£3,000
Equipment	Sports Roadshows , purchase of portable equipment (One off)	£10,000
South Ribble Leadership and Volunteering Academy	Initial set up costs Cost of 4 registration's for young leaders (One Off)	£5,000
Active Safe Spaces	Capital costs for area projects (One Off)	£17,000
	Total estimated one-off costs (Year 1)	£35,000
	Total Cost (Year 1)	£120,000
	Total estimated cost of 2 year pilot	£205,000

LEGAL IMPLICATIONS.

33. There are a number of key issues to address, relating to finding suitably qualified staff to run the project, which includes identifying any safeguarding issues. Furthermore, appropriate licence and appropriate insurance policies are required in place to mitigate risk to the service user.

AIR QUALITY IMPLICATIONS

34. There are no Air Quality implications with this report

HUMAN RESOURCES AND ORGANISATIONAL DEVELOPMENT IMPLICATIONS

35. There will be human resource implications with this initiative. We will be creating a new full-time permanent post and making existing Sports Development officers full time This will be done through following correct human resource processes and protocols

ICT/TECHNOLOGY IMPLICATIONS

36. There are no immediate ITC implications but as schemes and activities are developed there may well be ITC implications that will need to be addressed at the time

PROPERTY AND ASSET MANAGEMENT IMPLICATIONS

37. There will be no property implications with this report

RISK MANAGEMENT

38. A risk register will be developed as part of the project. Key risks will be around safeguarding issues, working with potentially vulnerable young people and groups,

finding qualified staff and ensuring sustainability of the schemes, programmes and initiatives that are set up

EQUALITY AND DIVERSITY IMPACT

39. A full Equalities Impact Assessment (EIA) will need to be carried before the start of the programme

RELEVANT DIRECTORS RECOMMENDATIONS

40. That Cabinet support the implementation of a pilot two year costed programme of youth activities as outlined in this report to support Health, Well-being and Safety outcomes targeted towards groups of young people.
41. That Cabinet support the creation of a new 2 year fixed term post of Youth support Officer to lead the new programme. The post will be filled through a secondment process.
42. That Cabinet support that the development of the Youth programme is done in partnership with other organisations to ensure sustainability and long-term measurable outcomes are achieved for individuals, groups and local communities within targeted areas of South Ribble
43. That Cabinet agree to the establishment of an initial 2 year of Community Support Co-ordinator at a grade of 6 to be located within the Sports Development service of South Ribble Council.

COMMENTS OF THE STATUTORY FINANCE OFFICER

44. This is a new initiative and the estimated costs are set out in the financial implications. As it is a pilot project, the proposal is to fund these costs from Sports Development funding held in earmarked reserves, rather than increase the revenue budget.

COMMENTS OF THE MONITORING OFFICER

45. There is general enabling legislation (Local Government Act 1972, Localism Act 2011) that the council can rely on as the legal basis of taking the proposed action. Further the Crime and Disorder Act 1998 imposes a duty on councils to have due regard to the impact on crime and disorder when exercising its statutory powers. The Legal Implications section above highlights some of the specific issues that will need to be addressed if we move forward with this project.

BACKGROUND DOCUMENTS

Mind the Gap report
South Ribble Corporate Plan

APPENDICES

Appendix A: Full project proposal

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